

Understanding and governing transitions: Three socio-technical lessons from PATHWAYS project



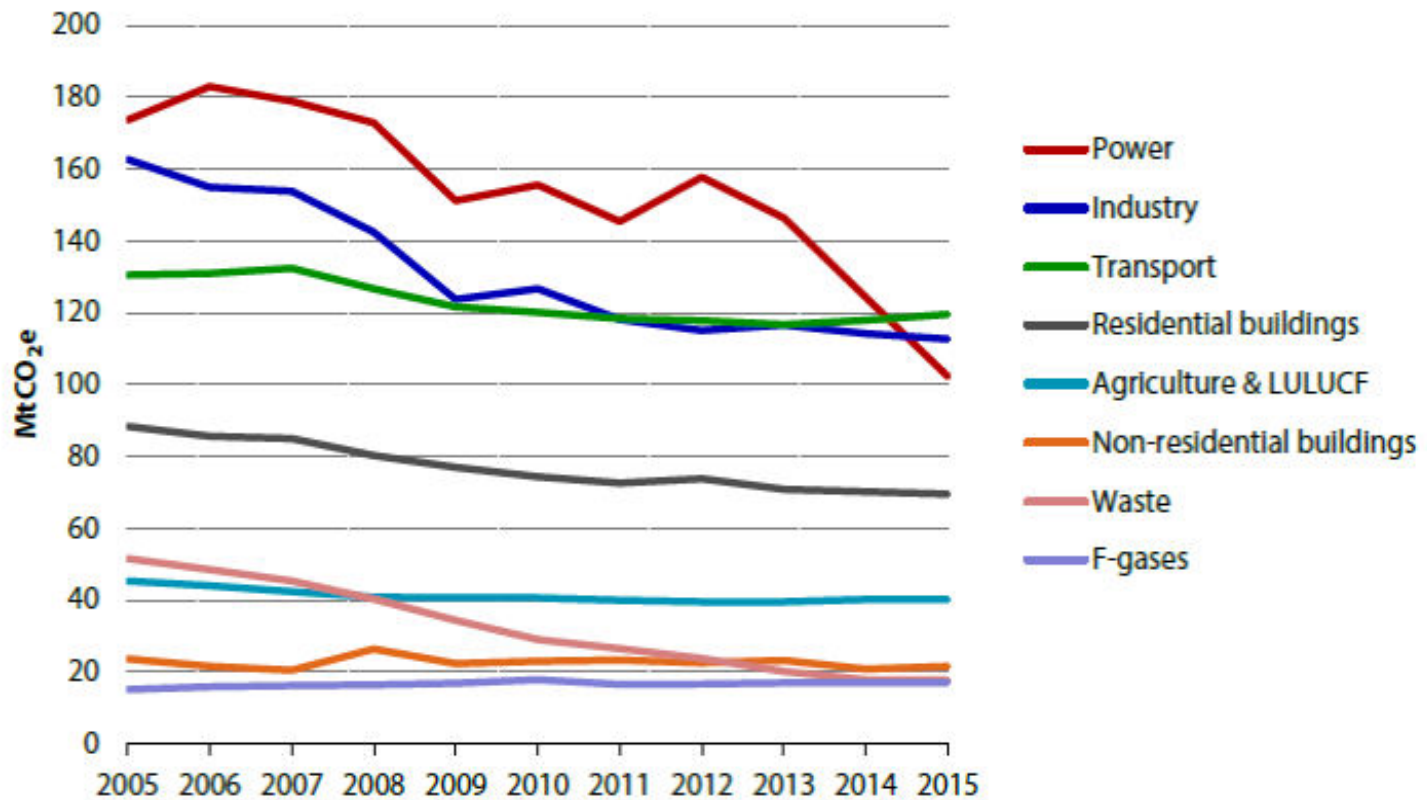
Professor Frank Geels
Manchester Business School

EEA, Copenhagen, 22 November 2016

- 1. Transition momentum low, except electricity
→ greater policy urgency required**
- 2. Focus policy on specific transition challenges**
- 3. Improve societal embedding and bottom-up learning**

1. Transition momentum low, except electricity → greater policy urgency required

Figure 1. Progress reducing emissions since 2012 has been almost entirely due to the power sector



Socio-technical landscape

Socio-technical regime

Markets, user preferences

Industry

Science

Policy

Culture

Technology

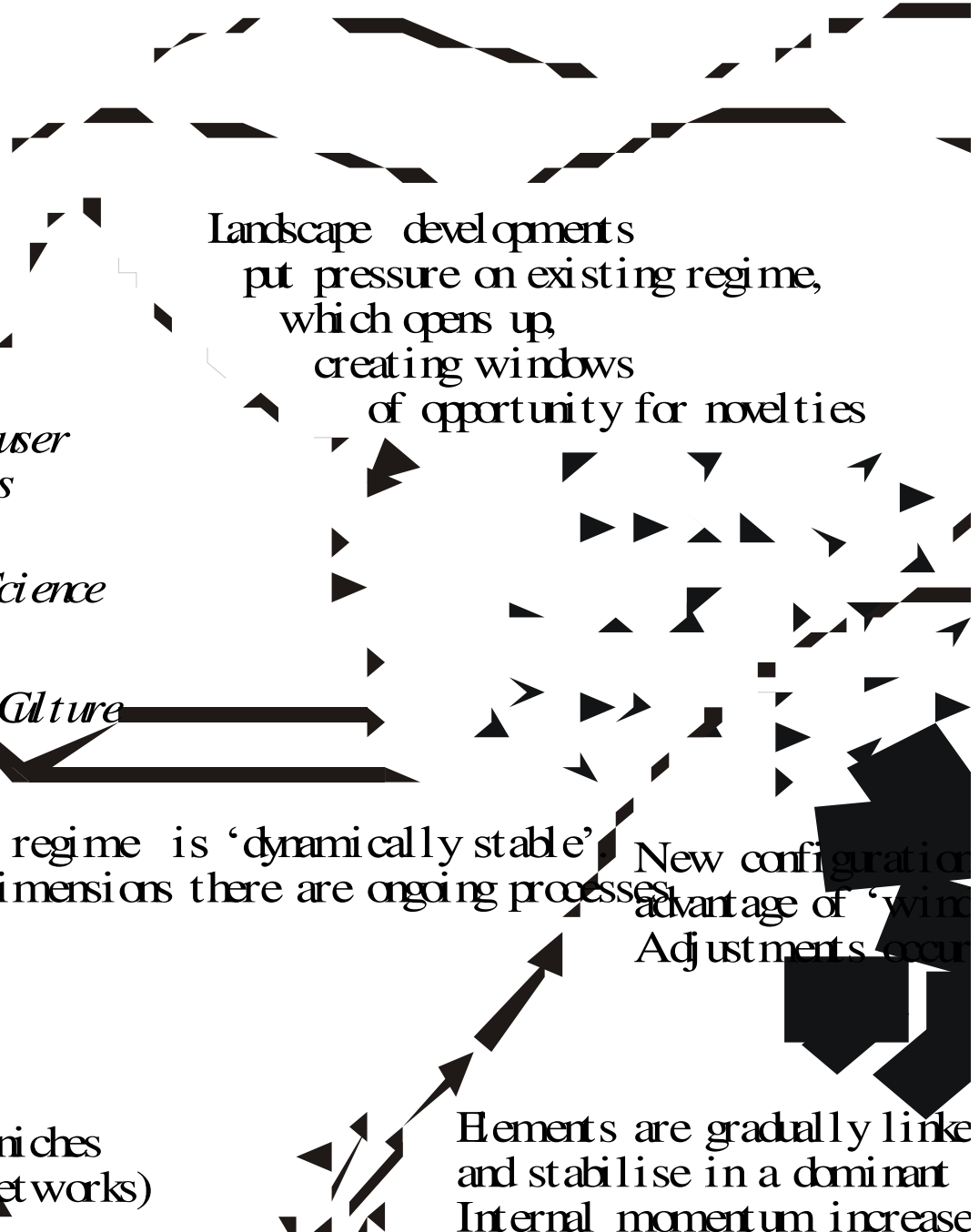
Landscape developments put pressure on existing regime, which opens up, creating windows of opportunity for novelties

Socio-technical regime is 'dynamically stable'
On different dimensions there are ongoing processes

New configuration advantage of 'wind'
Adjustments occur

External influences on niches (via expectations and networks)

Elements are gradually linked and stabilise in a dominant
Internal momentum increase



Research strategy

- Assess internal momentum of 6 niche-innovations
 - a) techno-economic
 - b) socio-cognitive
 - c) Policy and politics

- Assess degree of lock-in/stability of existing **regimes** (continued investments, actor commitment, policies, economic performance)

Results

- In-depth case studies (reports/deliverables)

D2.1. Momentum of niche-innovations

D2.2 Stability of existing regimes

D2.3 Integrated socio-technical assessment

D2.4 Comparative analysis UK and DE

D2.5 Socio-technical scenarios

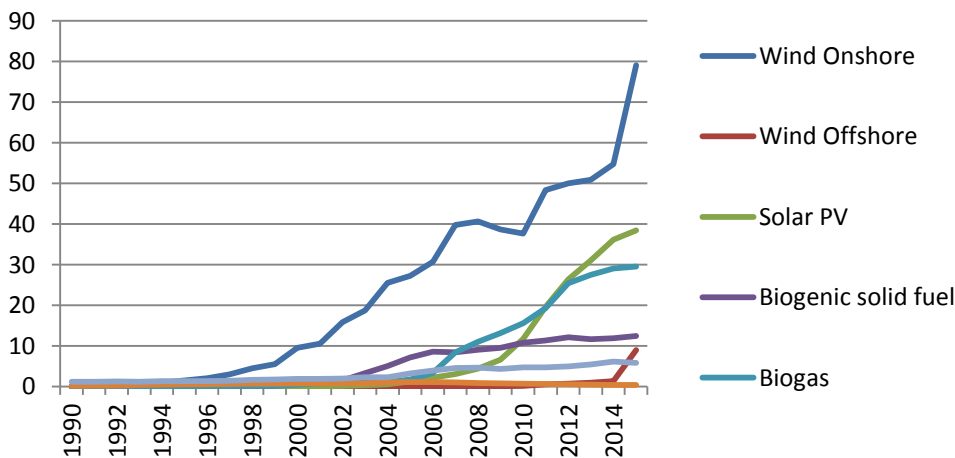
- **General assessments**

Internal momentum of niche-innovations

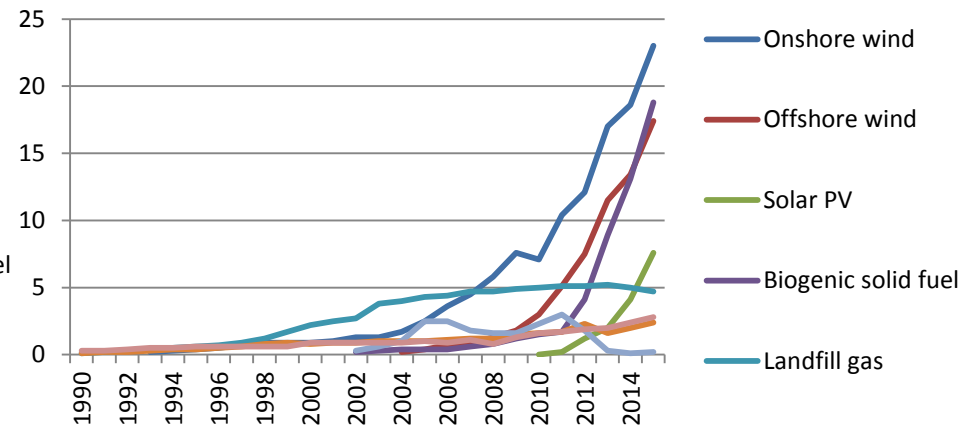
ELECTRICITY: is unfolding: 30% and 25% in DE and UK in 2015

	Pathway A		Pathway B	
Germany	CFL and LED lighting:	High	Onshore wind:	Very high
	Offshore wind:	Medium	Solar-PV:	High
	Smart meters:	Low	Bio-energy:	Low
UK	CFL and LED lighting:	Very high	Smart meters:	High
	Offshore wind:	High	Solar-PV:	Low
	Bio-energy:	Medium		
	Onshore wind:	Medium		

DE more on pathway B



UK more on pathway A



HEAT/BUILDINGS:

- Sweden far progressed
- Low momentum in DE and UK

	Pathway A		Pathway B	
Sweden	Heat pumps:	Medium	District heating:	Low
	Waste heat recovery:	Low/medium	Low-energy housing:	Very low
	Small-scale biomass:	Low		
	Individual metering and billing:	Very low		
Germany	Heat pumps:	Low	Low-energy/passive house:	Low/medium
	Small-scale biomass:	Medium	Smart metering:	Low/medium
	Solar thermal:	Low		
UK	Smart heating controls and meters:	Medium	Solar thermal:	Low
	Low energy retrofits:	Very low	Small biomass:	Very low
			District heating:	Very low
			Heat pumps:	Very low

MOBILITY:

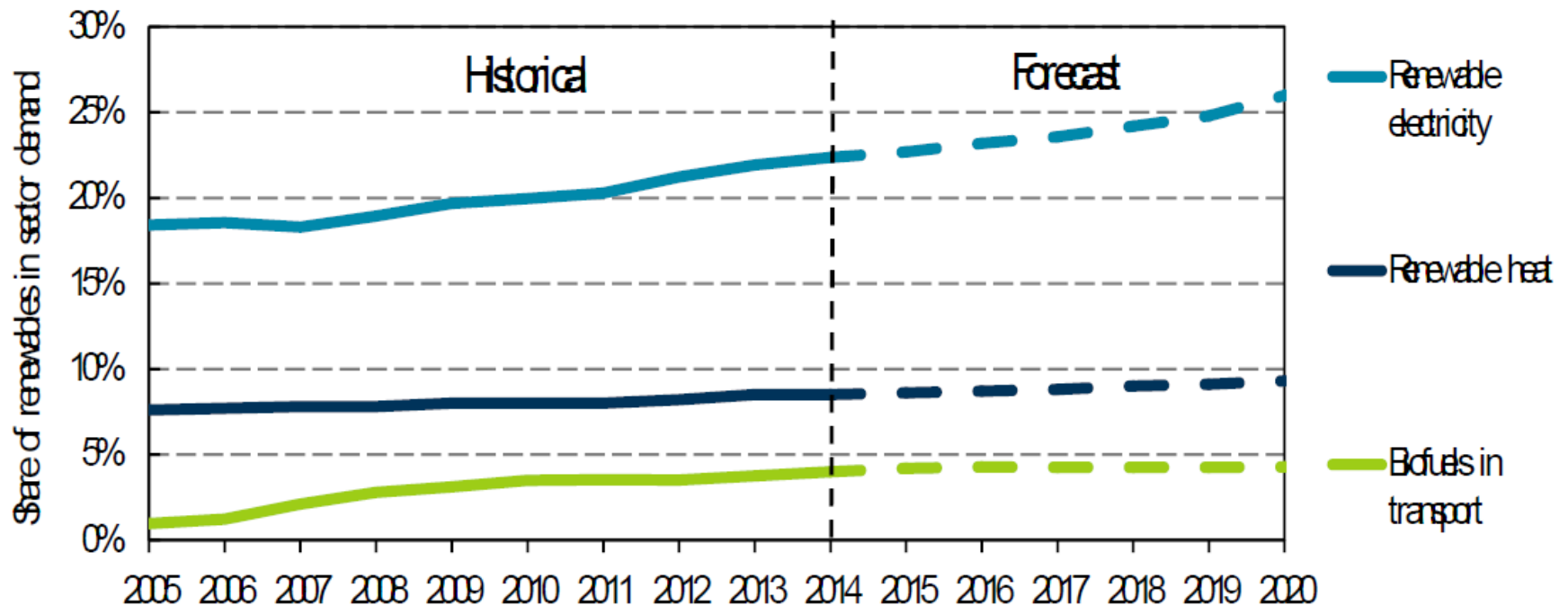
- Some momentum in HEV and BEV: Pathway A
- Low momentum on more radical niches: Pathway B

	Pathway A		Pathway B	
UK mobility	(Plug-in-)Hybrid Electric Vehicles:	Medium	Inter-modal Ticketing (Smart Cards):	Low
	Battery Electric Vehicles:	Medium	Car-sharing:	Low
	Inter-modal Ticketing (Smart Cards):	Low	Urban Cycling/Sharing Schemes:	Very low
	Biofuels:	Low	Compact Cities:	Very low
	Hydrogen Fuel Cell Vehicles:	Low		
Dutch mobility	(plug-in) Hybrid electric vehicles:	High	Car sharing:	High
	Battery electric vehicles:	Medium		
	Biofuels:	Medium		
	Compact cities;	Medium		
	Hydrogen fuel cell vehicles:	Very low		

Decent momentum in electricity production (but grids much slower)

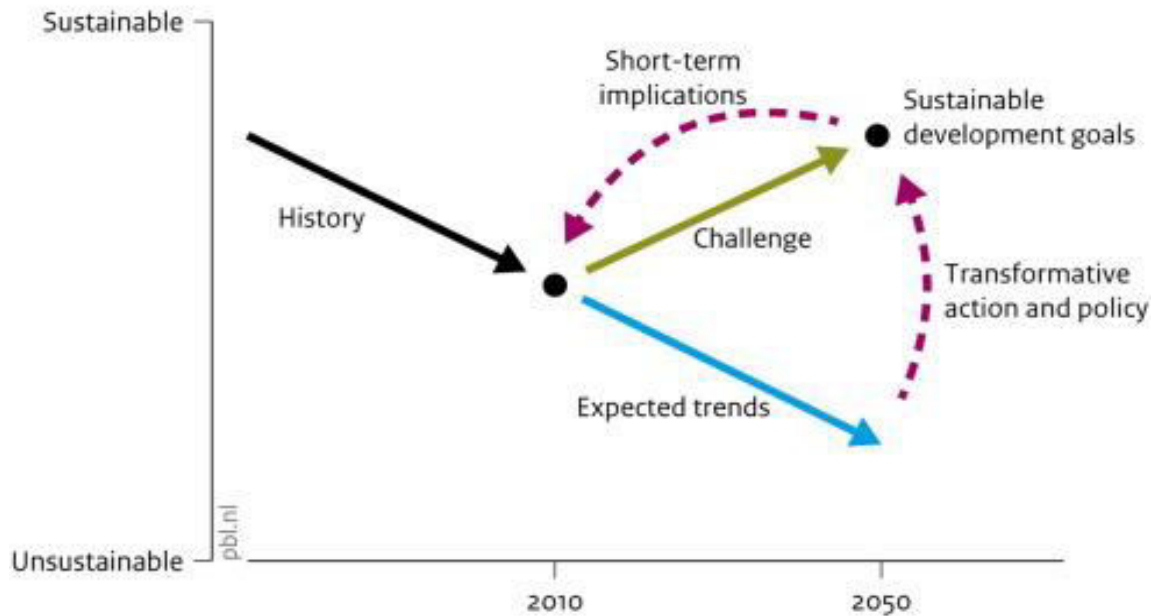
But low momentum in transport and heat (also IEA, 2015)

→ Requires much more policy drive



2. Focus policy on specific transition challenges

Backcasting analysis, working back from a sustainable end point to determine actions for today



- 1) Models: from present to future goals
- 2) Socio-technical (MLP): last 10 years to present: unfolding trajectories
- 3) Projects: present on-the-ground experiences

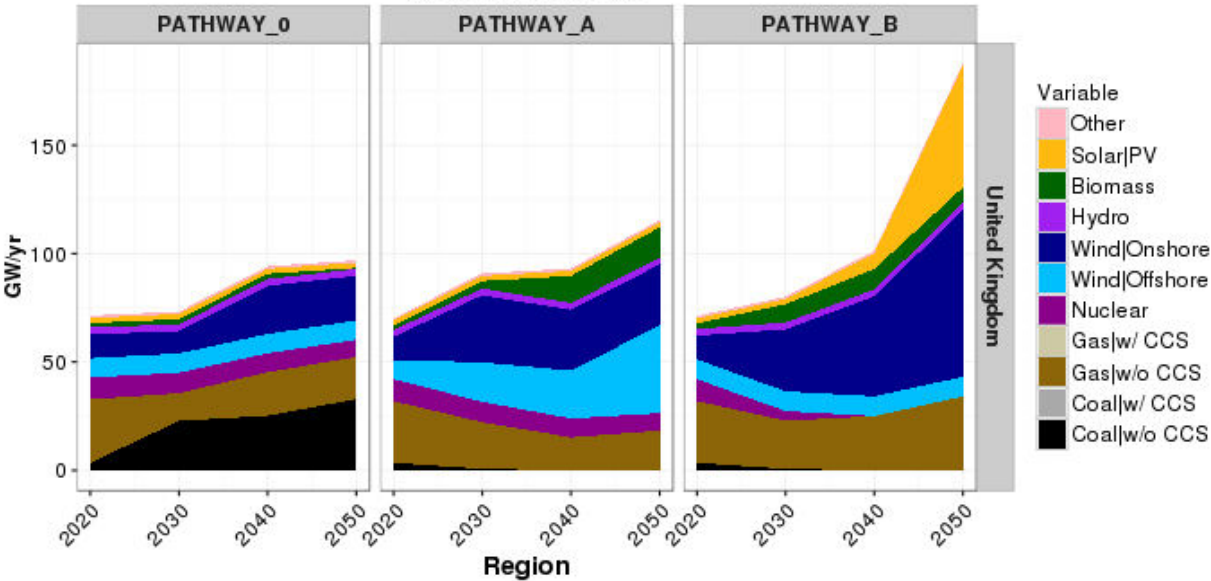
→ What are the bottlenecks or **transition challenges** for 'bending the curve'

Key constraints for energy system transformation (Loftus et al. 2015)

- 1) technology readiness
 - 2) economic costs
 - 3) integration issues (intermittency, infrastructure, storage, back-up)
 - 4) social and non-cost barriers.: social acceptance, political commitment, sustainability, business models
- Assess key constraints for specific domains and options

Loftus, P.J., Cohen, A.M., Long, J.C.S., and Jenkins, J.D., 2015, [A critical review of global decarbonization scenarios: what do they tell us about feasibility?](#), *WIREs Climate Change*, 6(1), 93-112

Installed capacity



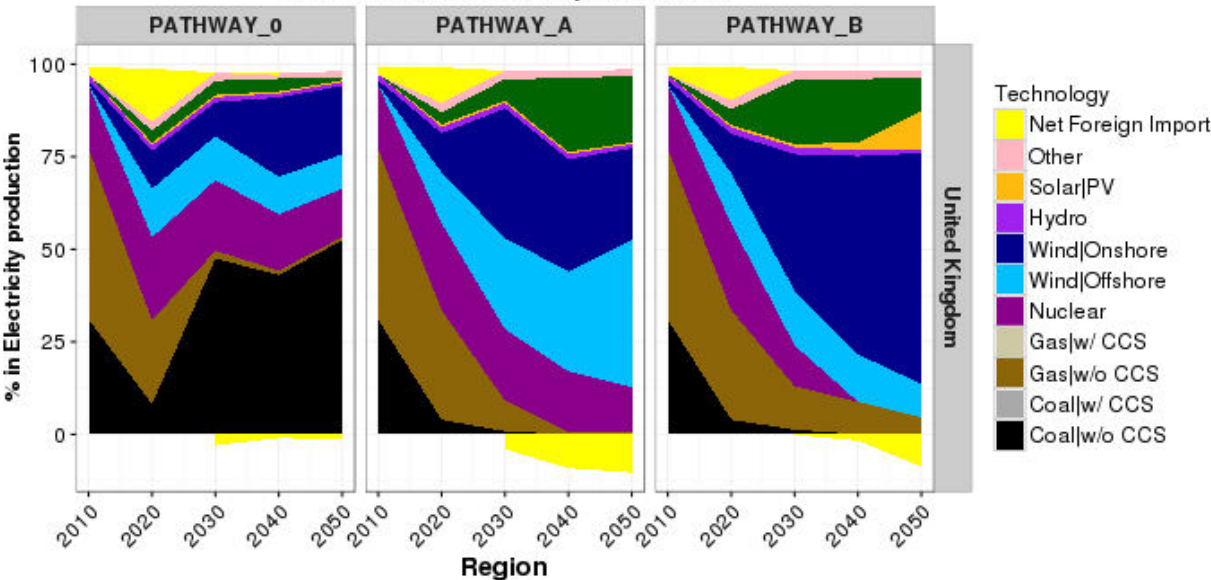
Tensions with MLP-analysis

Huge expansion of onshore (and offshore wind)

Substantial expansion of biomass after 2020 (including BECCS from 2030)

Installed capacity in power generation in the UK

Share in total electricity production



Major expansion of solar after 2040 (pathway B)

Export expansion after 2030

Substantial new nuclear build (to replace phase-out)

Power generation in the UK)

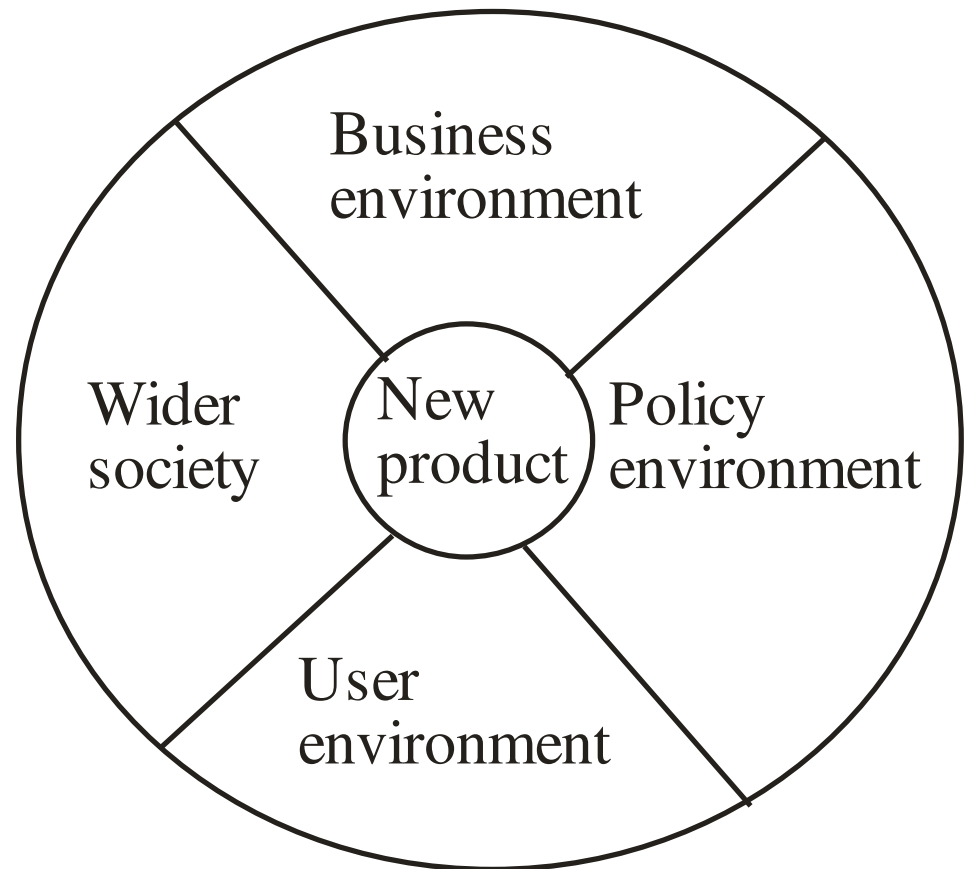
Specific constraints and policy challenges

Innovation	Constraints	Policy challenge
1. Biomass	<ul style="list-style-type: none"> * Policy plans * Social acceptance 	<ul style="list-style-type: none"> * offer long-term post-2020 vision * address sustainability concerns (imports)
2. BECCS (biomass energy with CCS)	<ul style="list-style-type: none"> * Technology readiness * Economics * Social acceptance 	<ul style="list-style-type: none"> * invest in R&D and demonstration projects (also CCS) * financial instruments (carbon tax, subsidy) * address sustainability concerns of imported biomass
3. Onshore wind	<ul style="list-style-type: none"> * Social acceptance * lack of policy and political will (moratorium) 	<ul style="list-style-type: none"> * Develop positive discourse * force companies to better consult and pay compensation fees * clarity about post-2020 vision
4. Electricity grid expansion	<ul style="list-style-type: none"> * Integration * Social acceptance * lack of political will 	<ul style="list-style-type: none"> * need for more flexibility (smart, storage); requires demonstration projects and financial instruments * consult with stakeholders and/or compensate * Institutional change to break up organizational inertia
5. Nuclear	<ul style="list-style-type: none"> * Economics * socio-political acceptance 	<ul style="list-style-type: none"> * Hinkley C very expensive; better deal required for tax payer; but companies (EDF) want certainty, security
6. Import and export	Political acceptance.	Requires complete change in policy vision

3. Improve societal embedding and bottom-up learning

Diffusion require embedding in four environments

→ More than just techno-economic challenge



Upstream electricity mainly involves business and policy;
works well with traditional instruments (finance + regulation)

* But there are various social acceptance problems

Heat/buildings, transport, food have greater direct role for
consumers, cities, public debate, supermarkets, housing
agencies.

→ Societal embedding requires more attention

- Cultural discourse: home improvement, quality of life, public space, diet/health
- Skills, learning: local supply chains, builders
- Motivating households, consumers: information + financial incentives, but also community projects, consultation/engagement

Societal embedding requires multiple governance styles

1) Goal-rational ('managerial'): visions, targets, cost-benefit calculation

2) Deliberate (coalition building + discursive persuasion): political feasibility, legitimacy, buy-in

3) Emergent (flexibility, engagement): learning, experimenting, local projects

